## REQUEST FOR PROPOSAL RFP TWS 18-4

**PROJECT TITLE**: Psychometric services for the development of federal baseline regulatory exam modules for drinking water and wastewater system operator credentialing programs.

PROPOSAL DUE DATE: May 15, 2018, 5:00 P.M. local time in Arizona

**EXPECTED PERIOD OF CONTRACT**: Tentatively June 5, 2018, through March 31, 2020

**MINIMUM REQUIREMENTS FOR BIDDING**: This procurement is open to those individuals or organizations that satisfy the following minimum requirements who are available to perform the work at the dates and locations stated herein.

#### A. Mandatory Experience

The Bidder must be a consulting firm or individual with a demonstrable credential exam development history and qualifications in the performance of all of the following:

- Development of scientifically-based, legally-defensible credentialing (licensure/certification) programs and examinations;
- Credentialing Exam Development and Administration, Credentialing Program Development and Marketing;
- Job/task analysis, item writing process, passing score studies and standard setting;
- Data analysis, reliability and validity studies; and
- Facilitation and training of/for subject-matter experts and officials from certification/licensing bodies.

## **B.** Minimum Qualifications

Bidders must meet the following minimum standards to be considered for further evaluation:

- 1. Have at least ten (10) years of combined experience practicing the science of measurement (or psychometrics) and the development of assessments that measure knowledge, skills, and attributes for educational, employment, or professional credentialing purposes; AND
- 2. Have on staff at least one (1) person that has a Master's or PhD degree from a university program in: Educational Measurement, Industrial Organization, Quantitative Psychology, or similar program.

Bidders who do not meet and demonstrate these minimum qualifications will be rejected as non-responsive and will not receive further consideration. Any proposal that is rejected as non-responsive will not be evaluated or scored.

#### **SCHEDULE:**

ITCA reserves the right to adjust this schedule as it deems necessary, at its sole discretion.

RFP Release Date	April 13
Questions Due from Bidders	April 25
ITCA Response to Questions	May 2
Proposal Due	May 15
Projected Date for Announcement of Apparently Successful Bidder	May 22
Projected Contract Start Date	June 5

Upon release of this RFP, all communications in regard to this RFP shall be directed, **in writing**, to the RFP Coordinator named below or their designee.

Verna Monenerkit, Office Manager Verna.monenerkit@itcaonline.com

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#### **DEFINITIONS:**

For the purposes of this solicitation the following definitions include and have the meanings indicated below:

**Apparently Successful Bidder**: The Bidder selected as the entity to perform the anticipated services, subject to completion of contract negotiations and execution of a written contract

**Bidder**: Individual, company, or firm submitting a proposal in order to attain a contract with ITCA.

**Business Day:** Days of the week excluding weekends and holidays for ITCA; namely, New Year's Day, Martin Luther King Jr. Day, President's Day, Memorial Day, Labor Day, Independence Day, American Indian Day (4<sup>th</sup> Friday of September), Veterans' Day, Thanksgiving day, the day after Thanksgiving day, and Christmas.

**Certification:** A formal process to verify that a professional has achieved a baseline level of competence in a complicated subject area and assures employers that an individual is capable of handling the responsibilities of the professional's job. Certification is earned from a professional society and must be periodically renewed through completion of continuing education.

**Contractor:** Individual or company whose proposal has been accepted by the Agency and is awarded a fully executed, written contract.

**Coordinator:** "The RFP coordinator" is the contact person at the agency with whom all communication takes place regarding the RFP.

**Credentialing Program**: A program that uses standards to validate an individual's knowledge, qualifications, and competence to perform a job. Credentialing includes both voluntary and mandatory programs across the spectrum of registration, certification, and licensure.

**Data Universal Numbering System (DUNS) numbers:** A unique nine-digit sequence of numbers issued by Dun & Bradstreet to a business entity. Any organization that has a Federal contract or grant must have a DUNS Number

**Day:** A calendar day, unless specifically stated otherwise.

**Firm, Fixed Price:** A price that is all-inclusive of direct cost and indirect costs, including, but not limited to, direct labor costs, overhead, fee or profit, clerical support, equipment, materials, supplies, managerial (administrative) support, all documents, reports, forms, travel, reproduction, and any other costs. No additional fees or costs shall be paid by ITCA unless there is a change in the scope of work.

**ITCA:** The Inter Tribal Council of Arizona, Inc., the Tribal Water Department issuing the RFP.

**Letter of Submittal:** The cover letter submitted with the proposal.

**Local Time:** The time observed by the State of Arizona.

**Normal Business Hours:** Normal business hours are Monday through Friday from 8:00 a.m. to 5:00 p.m. except ITCA Holidays.

**Proposal:** A formal offer submitted in response to this solicitation.

**Psychometrics:** A field of science in which a person's knowledge, skills, and attributes are measured through assessment instruments such as an examination.

**Psychometrician**: A professional who practices psychometrics or the science of measurement through the development of examinations for the purposes of professional credentialing, employment, or education.

**Proposal Due Date/Time:** Proposals and Letters of Intent are due on the date and at the time specified in the schedule. Any Proposal or Letter of Intent received at any time after the stated date and time (e.g. 3:01p.m.) will be considered late and **will not** be evaluated.

**Request for Proposals (RFP):** Formal procurement document in which a service or need is identified but no specific method to achieve it has been chosen. The purpose of an RFP is to permit the consultant community to suggest various approaches to meet the need at a given price.

**System for Award Management (SAM) Registration:** A registration that is required in order to work with any federal agency through a federal grant or contract.

**Schedule:** "Schedule" means the schedule listed in the RFP.

## 1. INTRODUCTION

#### 1.1 Purpose

The Inter Tribal Council of Arizona, Inc. (ITCA) is soliciting proposals from entities or individuals that are qualified and interested in performing professional psychometric services for the development of federal baseline regulatory exam modules for drinking water and wastewater system operator credentialing.

#### 1.2 BACKGROUND

The Inter Tribal Council of Arizona, Inc., is a not for profit inter-tribal consortium of 21 tribal governments. The mission of ITCA is "to provide Member Tribes with the means for action on matters that affect them collectively and individually, to promote tribal sovereignty and to strengthen tribal governments." With a workforce of 54 professionals, ITCA operates more than 30 programs, some of which provide services throughout Indian Country (*e.g.*, the Tribal Water Systems Program). The ITCA Tribal Water Systems (TWS) Program is a tribally-led water and wastewater capacity-building program. Since 1983, the TWS Program at ITCA (hereinafter, the "ITCA Program") has performed the critical function—by tribes and for tribes—of empowering tribal water and wastewater operators by ensuring they have the knowledge, skills, and abilities necessary to provide adequate and reliable drinking water and sanitation services to tribal communities in a sustainable manner.

The U.S. Environmental Protection Agency (USEPA) is the "primacy" agency and has regulatory authority over implementation of the federal Safe Drinking Water Act (SDWA) and the federal Clean Water Act (CWA) on federal trust tribal lands (reservations). In 2008, the ITCA Program was the first in the nation to be approved by the USEPA as a tribal drinking water operator certification authority and is now the largest tribal organization offering USEPA-approved water operator certification services. The ITCA Program was reaffirmed as a certification authority by the EPA in 2010 (75 Federal Register 48329, August 2010). ITCA tribal operator certifications are recognized and accepted through reciprocity arrangements with other states. The ITCA Program is unique because it directly meets tribal needs and is held accountable by the tribes themselves through the TWS Program Advisory Committee and the National Tribal Operator Working Group. Tribal operator certification is an additional way tribal governments can exercise their sovereignty and promote their self-determination goals. For decades, ITCA has provided monthly operator certification training/exam services. Following the majority of the training courses, ITCA staff administers and proctors the scientifically-valid and legally-defensible national standardized operator certification examinations. The ITCA Program maintains a database that tracks and administratively manages over 3,400 tribal operator certifications. The ITCA website features a portal that provides limited public access to the ITCA tribal operator certification database. The ITCA Program services are available to tribes located in USEPA Regions 5 through 10 (an area covering 28 states and covering 95% (956/1001) of all tribal public water systems). To date, over 160 tribal nations have utilized the ITCA Tribal Operator Certification Program services (see Figure 1, below).

Over 90% of all tribal public water systems are classified as small systems serving less than 3,300 people. Throughout the nation, small water utilities face significant challenges in finding the necessary resources to sustainably operate and maintain their systems in compliance with applicable regulations. Furthermore, the rural and poverty-stricken conditions that exist throughout Indian Country add to these challenges. According to the USEPA Enforcement & Compliance History Online (ECHO) database, over the time period of 2011-2017, 57% of tribal public water systems experienced some kind of SDWA violation (1.6 times the national average); 51% experienced monitoring and reporting violations (2 times the national average); 15% experienced health-based violations (1.6 times the national average); and 11% experienced "serious" violations (3 times the national average).

Tribal Participation in the ITCA National Legend **Tribal Water and Wastewater Operator** As of 2017 there are just over 160 participating tribes in the Tribal Water Certification Program Participant and Wastewater Certification Program. council of Tribal Land : 11 participating Tribes EPA Region 5 EPA Region 6 20 participating Tribes EPA Regions EPA Region 7 : 08 participating Tribes EPA Region 8 : 17 participating Tribes EPA Region 9 : 91 participating Tribes EPA Region 10: 21 participating Tribes

Figure 1 – Tribal Nations that Utilize the ITCA Operator Certification Program Services

#### 1.3 OBJECTIVE

The objective of this RFP is to obtain a contractor to guide and facilitate the psychometric development of federal baseline regulatory exam modules that will be used in the process of credentialing drinking water and wastewater system operators. The objective of the federal baseline regulatory exam modules is to assess candidates' knowledge, skills, and abilities to operate and maintain water or wastewater systems in a manner that is in compliance with United States federal baseline regulations. The federal baseline regulatory exam will augment existing operator certification exams.

## 1.4 Funding

It is the intent of ITCA that this RFP act as a true measure of actual costs for accomplishment of the services detailed herein.

The Cost Proposal is a scored requirement. While cost will be a factor in the evaluation of the proposal and selection of the Apparently Successful Bidder, it will not necessarily be the decisive factor. The evaluation process is designed to award this procurement to the Bidder whose overall proposal meets the requirements of the RFP and the needs of the ITCA Program.

No payments will be made in advance or in anticipation of goods or services to be provided under any resulting contracts. The contractor shall only be compensated for performance delivered and accepted by ITCA.

#### 2. GENERAL INFORMATION FOR BIDDERS

#### 2.1 RFP COORDINATOR

The RFP Coordinator is the sole point of contact in ITCA for this procurement. Proposals shall be delivered by hand or courier service to our physical location.

All communication between the Bidder and ITCA upon receipt of this RFP shall be with the RFP Coordinator or their designee, as follows:

Name	Verna Monenerkit , RFP Coordinator Office Manager		
Mailing/Street	2214 N. Central Ave.		
Address	Phoenix, AZ 85004		
E-Mail Address	Verna.monenerkit@itcaonline.com		

Any other communication will be considered unofficial and non-binding on ITCA. Bidders are to rely on written statements issued by the RFP Coordinator. Communication directed to parties other than the RFP Coordinator may result in disqualification.

Base your proposal on the material contained in the RFP and any subsequent amendments. Disregard any draft material you may have received and any oral representations by any party.

## 2.2 BIDDER QUESTIONS & ITCA ANSWERS

- 1. It is the responsibility of the potential bidders to carefully read, understand, and follow the instructions contained in this solicitation document and all amendments to the solicitation. It is the responsibility of bidders to monitor the ITCA website for any posted amendments.
- 2. All questions regarding this RFP must be in writing via e-mail and addressed to the RFP Coordinator. ITCA will only answer questions received no later than 3:00 p.m. local time in Arizona on the date stated in the SCHEDULE. DO NOT CALL the RFP Coordinator to ask questions. Questions will not be individually answered prior to the date scheduled for ITCA responses. Questions received after the date and time stated in the schedule will not be accepted.
- 3. ITCA reserves the right to respond immediately to any questions from bidders which could determine whether that bidder submits a proposal. Those questions and the response will become part of the official questions and answers.
- 4. Bidders' questions and ITCA's official written answers will be posted on the ITCA website at www.itcaonline.com/tws. Individual notification from the Coordinator will not be sent to Bidders when responses to questions or amendments are available. They will be posted by the date in the schedule and **must be downloaded from the ITCA site**.
- 5. Bidders are responsible for checking the website for updates and amendments.

#### 2.3 E-MAIL AND INTERNET COMMUNICATIONS

You may use mail or e-mail for any communication required in this RFP EXCEPT your proposal and protest, if any. ITCA may communicate with you utilizing the same methods. You may <u>not</u> send your proposal or protest by facsimile or e-mail communication.

ITCA does not take responsibility for any problems in the facsimile, e-mail, or Internet delivery services, either within or outside ITCA.

#### 2.4 SUBMISSION OF PROPOSALS

The proposal, whether mailed or hand delivered, must arrive at the ITCA no later than 5:00 p.m., local time in Arizona, on the due date. Note that Arizona does not participate in daylight savings time.

The proposal is to be sent to the RFP Coordinator at the address noted in Section 2.1. The envelope should be clearly marked to the attention of the RFP Coordinator and include the RFP number.

Bidders mailing proposals should allow normal mail delivery time to ensure timely receipt of their proposals by the RFP Coordinator. Bidders assume the risk for the method of delivery chosen. The ITCA assumes no responsibility for delays caused by **any delivery service**.

Late proposals will not be accepted and will be automatically disqualified from further consideration. All proposals and any accompanying documentation become the property of the ITCA and will not be returned.

#### 2.5 ALTERNATIVE PROPOSALS

Each Bidder may submit only one proposal. If you include alternatives within your proposals, or send multiple proposals, ITCA will reject all of your proposals.

#### 2.6 Public Disclosure

All proposals and materials submitted in response to this RFP shall become the property of ITCA. With the exception of lists of prospective bidders, all proposals received shall remain confidential until the contracts, if any, resulting from this RFP are signed by ITCA and the apparently successful Bidder. Thereafter, the proposal may be shared per ITCA policy. ITCA will retain RFP records in accordance with ITCA Records Retention Schedules.

ITCA shall make a reasonable effort to avoid the disclosure of information in the proposal that the Bidder marks as proprietary/confidential as outlined in Section 2.7.

ITCA has no obligation to assert an exemption from disclosure. By submitting a response, the Respondent acknowledges this expressly. The Respondent acknowledges that ITCA will have no obligation or liability to the Respondent if the records are disclosed.

#### 2.7 Proprietary and Confidential Information

Clearly mark every page of any portion(s) of your proposal that contains proprietary/confidential information with the words "PROPRIETARY/CONFIDENTIAL INFORMATION" (in all caps), affixed to the lower right-hand corner of each page. In addition, you must provide a detailed listing (including page numbers) in your Letter of Submittal, of any and all materials so marked. You may not mark the entire

proposal as proprietary or confidential. Proposals which are marked in such a manner will be disqualified and removed from consideration. Your cost and management proposals are not confidential or proprietary. If either is marked as such your proposal will be disqualified.

#### 2.8 INCORPORATION OF RFP AND PROPOSAL IN CONTRACT

This RFP and the Bidder's response, including all promises, warranties, commitments, and representations made in the successful proposal, shall be binding and incorporated by reference in ITCA's contract(s) with the successful Bidder.

#### 3. PROPOSAL CONTENT

Proposals **must** contain the following documents in the order shown below:

- 1. Cover sheet including the title of the RFP, RFP number, company/individual name and date.
- 2. Table of Contents detailing all materials and enclosures in the proposal.
- 3. A dated Letter of Submittal on company letterhead, signed by a person authorized to bind your organization to a contract (for individuals, this would be the individual). **Your Letter of Submittal must** include the following, if applicable.
  - a. If you claim to be a type of small business concern (such as Small Business (SB), Small Disadvantaged (SDB) including Alaska Native Corporations and Indian Tribes, Womenowned and Economically Disadvantaged Women-Owned (WOSB), Historically Underutilized Business Zone (HUBZone), Veteran Owned Small Business (VOSB), or Service-Disabled Veteran-Owned Small Businesses (SDVOSB)), you must provide your oath that you will meet small business concerns participation requirements. Name the proposed small business concerns and the percentage and dollar amount of their participation. Proof of Federal certification as a small business concern must be provided. To be recognized as a small business concern, the bidder must have a Data Universal Number System (DUNS) number and must have current registration with the System for Award Management (SAM).
  - b. Bidders and any partnering or subcontracting organizations must indicate whether they have had a contract terminated for default in the last five years. Termination for Default is defined as a notice to stop work due to the Bidder's nonperformance or poor performance, where the issue of performance was either not litigated due to inaction on the part of the Bidder, or litigated and determined that the Bidder was in default.
  - c. If the Bidder has had a contract terminated for default in the last five years, the Bidder must submit full details including the other party's name, address, and telephone number. The Bidder must specifically grant ITCA permission to contact any and all involved parties and access any and all information ITCA determines is necessary to satisfy its investigation of the termination. ITCA will evaluate the circumstances of the termination and may, at its sole discretion, bar the participation of the Bidder in this procurement.

Failure to disclose any terminations for default if discovered post contract award will result in termination of the contract with liquidated damages.

- 4. A completed **Bidder Information Form** (available separately along with the RFP).
- 5. A copy of the **CERTIFICATIONS AND ASSURANCES**, **Exhibit A**, signed by a person authorized to bind your organization to a contract.

- 6. A detailed list (including page numbers) of any materials marked as "Proprietary/Confidential."
- 7. Your Statement of Qualifications and Experience (see Exhibit C).
- 8. Your proposal in response to the **TECHNICAL PROPOSAL** (see **Exhibit D**).
- 9. Completed **COST PROPOSAL BID SHEET**, **Exhibit E**.

#### 4. PROPOSAL FORMAT

- 1. Use standard 8.5" x 11" white paper, except that charts, diagrams and the like may be on 11" x 14" fold-outs which, when folded, fit within the 8.5" x 11" format. A font size of 11 points or larger shall be used. All pages must be consecutively numbered, starting with page 1 in each of the proposals. The firm name and the page number may be located at the top or bottom as the Bidder prefers, but the location must be consistent throughout.
- 2. Bind the original and each copy of the proposal separately.
- 3. Send one original clearly marked as the "Original" and three (3) identical copies of the proposal. Submit one (1) electronic copy of all required information in <u>Microsoft Word 2003</u> or newer on a USB flash drive or CD-RW CD-ROM. Ensure that the USB flash drive or CD is labeled with the date, RFP title, RFP number, and Bidder's name and packaged with the original copy of the proposal. *Do not* submit in .PDF format.
- 4. State your business, entity, or organization's name on the first page of all copies of your Statement of Qualifications & Experience, Technical Proposal, and Cost Proposal.
- 5. Write your proposal in the order given in the Statement of Qualifications & Experience Specifications, Technical Proposal Specifications, and Cost Proposal Specifications. Title and number your response to each item in the same order it appears in the RFP. You must respond to every section in the specifications except where otherwise stated. Your response must be sufficiently detailed to substantiate that services offered meet the requirements of the Statement of Work. Bidders must respond to each item/paragraph using the same headings as the RFP. Do not respond by referring to other sections of your proposal.
- 6. Brevity and clarity in your proposal is essential. Be succinct, concrete, and use quantified descriptions whenever possible. There will be no calls made to your organization to clarify information. It is the applicant's responsibility to ensure all of the pages are included in all of the copies and all pages are numbered. Reviewers will not have access to pages that were included in the original, but not in their copies.

#### 5. GENERAL PROVISIONS

## 5.1 Costs of Proposal Preparation

ITCA will not pay any Bidder costs associated with preparing or presenting any proposal in response to this RFP.

## 5.2 Insurance coverage

Prior to contract execution, the Apparently Successful Bidder will be required to provide a Certificate(s) of Insurance executed by a duly authorized representative of each insurer showing compliance with the insurance requirements set forth below.

## **5.2.1** Liability Insurance

- 1. Commercial General Liability Insurance: Apparently Successful Bidder shall maintain general liability (CGL) insurance and, if necessary, commercial umbrella insurance, with a limit of not less than \$1,000,000 per each occurrence. If CGL insurance contains aggregate limits, the General Aggregate limit shall be at least twice the "each occurrence" limit. CGL insurance shall have products-completed operations aggregate limit of at least two times the "each occurrence" limit. CGL insurance shall be written on ISO occurrence from CG 00 01 (or a substitute form providing equivalent coverage).
- 2. **Automobile Liability**: Personal or Business auto liability and, if necessary, commercial umbrella liability insurance with a limit not less than \$1,000,000 per accident. Such insurance shall cover liability arising out of "Any Auto." Business auto coverage shall be written on ISO form CA 00 01 or a substitute liability form providing equivalent coverage.
- 4. **Professional Liability**: Errors and Omissions coverage with a limit of not less than \$1,000,000 per occurrence and \$1,000,000, aggregate.

## **5.2.2** Other Insurance Provisions:

- 1. The insurance policies are to contain, or be endorsed to contain, the following provisions:
  - **a.** Additional Insured Status: ITCA, its officers, officials, employees, and volunteers are to be covered as additional insureds on the CGL policy with respect to liability arising out of work or operations performed by or on behalf of the Apparently Successful Bidder including materials, parts, or equipment furnished in connection with such work or operations. General liability coverage can be provided in the form of an endorsement to the Bidder's insurance (at least as broad as ISO Form CG 20 10 11 85 or **both** CG 20 10, CG 20 26, CG 20 33, or CG 20 38; **and** CG 20 37 forms if later revisions used).
  - **b. Primary Coverage:** For any claims related to the contract, the Apparently Successful Bidder's insurance coverage shall be primary insurance primary coverage at least as broad as ISO CG

20 01 04 13 as respects ITCA, its officers, officials, employees, and volunteers. Any insurance or self-insurance maintained by ITCA, its officers, officials, employees, or volunteers shall be excess of the Apparently Successful Bidder's insurance and shall not contribute with it.

- c. Notice of Cancellation: Each insurance policy required above shall state that coverage shall not be canceled, except with notice to ITCA.
- d. Waiver of Subrogation: Under the contract, the Apparently Successful Bidder grants to ITCA a waiver of any right to subrogation which any insurer of said Apparently Successful Bidder may acquire against ITCA by virtue of the payment of any loss under such insurance. Apparently Successful Bidder agrees to obtain any endorsement that may be necessary to affect this waiver of subrogation, but this provision applies regardless of whether or not ITCA has received a waiver of subrogation endorsement from the insurer.
- **2. Acceptability of Insurers.** Insurance is to be placed with insurers with a current A.M. Best's rating of no less than A:VII, unless otherwise acceptable to ITCA.
- 3. Claims Made Policies. If any of the required policies provide coverage on a claims-made basis:
  - a. The Retroactive Date must be shown and must be before the date of the contract or the beginning of contract work.
  - b. Insurance must be maintained and evidence of insurance must be provided for at least five (5) years after completion of the contract of work.
  - **c.** If coverage is canceled or non-renewed, and not replaced with another claims-made policy form with a Retroactive Date prior to the contract effective date, the Apparently Successful Bidder must purchase "extended reporting" coverage for a minimum of **three (3)** years after completion of contract work.
- **4. Verification of Coverage.** Apparently Successful Bidder shall furnish ITCA with original certificates and amendatory endorsements or copies of the applicable policy language effecting coverage required by this contract. All certificates and endorsements are to be received and approved by ITCA before work commences. However, failure to obtain the required documents prior to the work beginning shall not waive the Apparently Successful Bidder's obligation to provide them. ITCA reserves the right to require complete, certified copies of all required insurance policies, including endorsements required by these specifications, at any time.
- **5. Subcontractors.** Apparently Successful Bidder shall require and verify that all subcontractors maintain insurance meeting all the requirements stated herein, and Apparently Successful Bidder shall ensure that ITCA is an additional insured on insurance required from subcontractors.
- 6. **Special Risks or Circumstances.** Entity reserves the right to modify these requirements, including limits, based on the nature of the risk, prior experience, insurer, coverage, or other special circumstances.

#### 5.3 RECEIPT OF INSUFFICIENT COMPETITIVE PROPOSALS/RESPONSES

Notwithstanding any other provision of this RFP, this RFP does not commit ITCA to award a Contract. ITCA reserves the right to reject any and all proposals or any portions thereof, at any time and/or to cancel this RFP and to solicit new proposals under a new bid process.

#### 5.4 Non-Responsive Proposals/Waiver of Minor Irregularities

Read all instructions carefully. All proposals will be reviewed by the RFP Coordinator to determine compliance with administrative requirements and instructions specified in this RFP. If you do not comply with any part of this RFP, ITCA may, at its sole option, reject your proposal as non-responsive. ITCA reserves the right to waive minor administrative irregularities contained in any proposal.

#### 5.5 RFP AMENDMENTS

ITCA reserves the right to amend this RFP. The published Bidder questions and ITCA official answers are an amendment to the RFP.

#### 5.6 RIGHT TO REJECT ALL PROPOSALS

ITCA reserves the right and without penalty to reject, in whole or in part, any or all proposals, to award no contract as a result of this solicitation, to advertise for new proposals, to abandon the need for such services; and to cancel or reissue this solicitation prior to execution of a contract if it is in the best interest of ITCA to do so.

## 5.7 AUTHORITY TO BIND ITCA

The ITCA Executive Director or the Executive Director's designees are the only persons who may legally commit ITCA to the expenditures of funds under any contracts or amendments to the contract resulting from this RFP. The Bidder shall not incur, and ITCA shall not pay, any costs incurred before a contract or any subsequent amendment is fully executed.

## 5.8 CONTRACT TERMS

The Apparently Successful Bidder(s) will be expected to sign contract with ITCA that will incorporate this RFP and the successful proposal. Any party may propose additional contract terms and conditions during negotiation of the final contracts.

If two or more organizations' joint proposal is apparently successful, <u>one organization must be designated</u> as the Prime Bidder. The Prime Bidder will be ITCA sole point of contact and will bear sole responsibility for performance under any resulting contract.

If the Apparently Successful Bidder(s) refuses to sign a final contract within thirty (15) business days of delivery, ITCA may cancel the selection and award the contracts to the next-highest-ranked Bidder(s).

#### 5.9 AVAILABILITY OF FUNDS

ITCA's obligations under any resultant contracts are contingent upon the availability of appropriated federal and non-federal funds from which payment for contract purposes can be made. In the event funds from any source are reduced or withdrawn, or limited in any way, any resultant contracts may either be terminated immediately by ITCA, or at ITCA discretion, renegotiated within the constraints of the new funding limitations and conditions.

#### 6. EVALUATION AND AWARD PROCEDURES

All incomplete RFP's submitted shall be determined non-responsive and removed from the evaluation process. To be considered complete, RFP's shall include all required submittals, and shall be signed and dated.

Responsive proposals will be evaluated in accordance with the requirements stated in this solicitation and any amendments issued. The evaluation of proposals shall be accomplished by an evaluation team to be designated by the agency which will determine the ranking of the proposal. Each evaluator will independently review and assign scores to the proposal based upon criteria established in the solicitation.

Your proposal must stand alone. There will be no calls made to your organization to clarify information. It is the Bidder's responsibility to ensure all of the pages are included in all of the copies and all pages are numbered. Reviewers will not have access to pages that were included in the original, but not in their copies.

#### 6.1 Information Used for Evaluation

Evaluators will use the information in the Bidders' proposals (Qualifications & Experience, Technical Proposal, and Cost Proposal). No other information will be supplied to or used by the evaluation teams.

#### **6.2** EVALUATION STEPS

## 6.2.1 Proposal Screening

ITCA will review proposals for compliance with RFP procedural requirements. Non-responsive proposals will be eliminated from further evaluation.

## **6.2.2** Review of Mandatory Requirements

Evaluators will determine whether responses to the mandatory requirements are adequate. All requirements of the STATEMENT OF QUALIFICATIONS & EXPERIENCE SPECIFICATIONS (Exhibit C), the TECHNICAL PROPOSAL SPECIFICATIONS (Exhibit D) and COST PROPOSAL SPECIFICATIONS (Exhibit E) are mandatory requirements.

Proposals that do not meet a mandatory requirement will be rejected as non-responsive unless ITCA determines that it is in its best interest to eliminate that mandatory requirement for all Bidders.

#### **6.2.3** Qualitative Review and Scoring

Evaluators will score all proposals that pass the review of mandatory requirements. All requirements of the STATEMENT OF QUALIFICATIONS & EXPERIENCE SPECIFICATIONS (Exhibit C), the TECHNICAL PROPOSAL SPECIFICATIONS (Exhibit D), and COST PROPOSAL SPECIFICATIONS (Exhibit E) are scored. The evaluators will consider how well each proposal meets the needs of ITCA. It is important that the proposal be clear and complete, so the evaluators may understand all aspects of the proposal.

#### 6.3 SCORING

An evaluation committee of representatives from ITCA will judge the merits of proposals received in accordance with the evaluation factors defined in the RFP. Failure of the bidder to provide any information requested in the RFP may result in disqualification of the proposal and shall be the responsibility of the bidder. The evaluation process will include a structured review of each section of the response by ITCA evaluation teams.

The distribution of points for each proposal section is provided in the table below.

Preliminary Score	Maximum Score			
Requirements/Criteria	Score			
Statement of Qualifications & Experience	400 total			
1. Qualifications of Contractor	150			
Experience with Psychometrics and Development of Credentialing Programs, Exams, and other Assessments	150			
3. Experience Related to this Project	100			
Technical Proposal	400 total			
1. Job/Task Analysis	200			
2. Number of Exam Modules Needed	50			
3. Exams Development & Item Bank	150			
Cost Proposal	200 total			
Maximum Possible Combined Score of 1,000				

## **6.3.1** Statement of Qualifications & Experience Points

Total points from the Statement of Qualifications & Experience sections for each reviewer will be averaged and result in the scores for each of these sections.

## **6.3.2** Technical Proposal Points

Total points from the Technical Proposal Points sections for each reviewer will be averaged and result in the scores for each of these sections.

#### 6.3.3 <u>Cost Proposal Points</u>

The score for the Cost Proposal is computed by dividing the lowest total cost bid by the amount bid in the Bidder's Cost Proposal and multiplying that percentage against the total points available for this section, rounded to the nearest tenth of a point.

Example: Total possible points for cost are 200.

Bidder A's cost is \$187,500.

Bidder B's cost is \$210,000. Bidder A would receive 200 points,

Bidder B would receive 179 points (\$187,500/\$210,000) = 89.3% x 200 points = 179.

Lowest Responsive Offer Total Cost
Bidder's Cost

X Number of Available Points = Award Points

#### 6.3.4 Final Score

The FINAL Score is the sum of the Statement of Qualification & Experience average, the Technical Proposal average and the Cost Points.

## 6.4 ACTION ON EQUIVALENT SCORES

If two or more proposals receive equivalent scores, ITCA may, at its sole discretion, select as apparently successful the Bidder whose proposal is in the best interest of ITCA. Equivalent scores are scores separated by three (3.0) or fewer points.

ITCA best interest will be defined by ITCA and communicated to Bidders with equivalent scores in writing.

#### 6.5 SELECTION OF THE APPARENTLY SUCCESSFUL BIDDER

ITCA will compile the scores. The Bidder with the highest **Final Score** will be named the Apparently Successful Bidder, unless scores equivalent to the highest score are received by one or more Bidders. In that case, ITCA may select the Apparently Successful Bidder in the manner stated above.

#### 6.6 NOTICE OF AWARD AND CONTRACT SIGNATURE

ITCA will notify all Bidders who submit a proposal of the selection of the Apparently Successful Bidder.

#### 6.7 Debriefing of Unsuccessful Bidders

Upon request, a debriefing conference will be scheduled with an unsuccessful bidder. The RFP Coordinator must receive the request for a debriefing conference within three (3) business days after the Notification of Unsuccessful Bidder letter is faxed/e-mailed to the Bidder. The debriefing must be held within three (3) business days of the request.

Discussion will be limited to a critique of the requesting Bidder's proposal. Comparisons between proposals or evaluations of the other proposals will not be allowed. Debriefing conferences may be conducted in person or on the telephone and will be scheduled for a maximum of one hour.

#### 7. PROTEST PROCEDURES

1. Protests may be made only by Bidders who submitted a response to this solicitation document and who have participated in a debriefing conference. Upon completing the debriefing conference, the Bidder is allowed three (3) business days to file a protest of the acquisition with the RFP

Coordinator. Protests must be received by the RFP Coordinator no later than 4:30 PM, local time, in Phoenix, Arizona on the third business day following the debriefing. ITCA shall not accept any protest before the announcement of the Apparently Successful Bidder.

- 2. ITCA shall consider only those protests concerning a matter of bias, discrimination or conflict of interest, material errors in tabulation, or material failure to follow procedures stated in the RFP or agency policy. Failure to cite the basis of the protest will result in rejection of the protest.
- 3. Protests not based on procedural matters will not be considered. Protests will be rejected as without merit if they address issues such as: 1) An evaluator's professional judgment on the quality of a proposal, or 2) ITCA's assessment of its own or other agencies needs or requirements.
- 4. Any protests must be written, signed by the protesting Bidder or an authorized representative, and mailed or hand delivered. Telegrams, facsimiles or similar transmittals will not be considered. The protest must state the RFP or RFP number, the grounds for the protest with specific facts and complete statements of the action(s) being protested and any other supporting information on which the protesting party is relying. Address a protest to:

Verna Monenerkit, Office Manager Inter Tribal Council of Arizona, Inc. 2214 N. Central Ave. Phoenix, AZ 85004 verna.monenerkit@itcaonline.com

5. Upon receipt of a valid formal protest, ITCA will conduct a protest review. The purpose of the review is to assure policy and procedures were followed, all requirements were met and all Bidders were treated equally and fairly. The protest review **will not** contain a review of bids or scores assigned. A written decision regarding the protest will be issued by ITCA.

## **EXHIBITS**

- A -ASSURANCES AND CERTIFICATIONS
- B STATEMENT OF WORK AND DELIVERABLES
- C STATEMENT OF QUALIFICATIONS & EXPERIENCE SPECIFICATIONS
- D TECHNICAL PROPOSAL SPECIFICATIONS
- E COST PROPOSAL SPECIFICATIONS
- F REQUIRED FEDERAL PROVISIONS

#### **EXHIBIT A - CERTIFICATIONS AND ASSURANCES**

I/we make the following certifications and assurances as a required element of the bid or proposal to which it is attached, understanding that the truthfulness of the facts affirmed here and the continuing compliance with these requirements are conditions precedent to the award or continuation of the related contract(s):

- 1. The prices and/or cost data have been determined independently, without consultation, communication or agreement with others for the purpose of restricting competition. However, I/we may freely join with other persons or organizations for the purpose of presenting a single proposal or bid.
- 2. The attached proposal or bid is a firm offer for a period of 120 days following receipt, and it may be accepted by ITCA without further negotiation (except where obviously required by lack of certainty in key terms) at any time within the 120-day period.
- 3. In preparing this proposal or bid, I/we have not been assisted by any current or former employee of ITCA whose duties relate (or did relate) to this proposal, bid or prospective contract, and who was assisting in other than his or her official, public capacity. Neither does such a person nor any member of his or her immediate family have any financial interest in the outcome of this proposal or bid. (Any exceptions to these assurances are described in full detail on a separate page and attached to this document.)
- **4.** I/we understand that ITCA shall not reimburse me/us for any costs incurred in the preparation of this proposal or bid.
- 5. I/we understand that any contract(s) awarded as a result of this RFP will incorporate Terms and Conditions substantially similar to those attached to the RFP. I/we certify that I/we will comply with these or substantially similar Terms and Conditions if selected as a Contractor.
- **6.** I/we understand that any person(s) selected as Contractor(s) will be required to comply with the *Required Federal Provisions* in **Exhibit E** to this RFP and the federal laws on which it is based. I/we will, if requested by ITCA, submit additional information about the nondiscrimination and affirmative action policies and plans of this organization in advance of or after the contract award.
- 7. I/we certify that neither the individual, company nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation, by an Federal department or agency, from transactions involving the use of federal funds.

Signature	Date
Name and Title	

#### **EXHIBIT B - STATEMENT OF WORK AND DELIVERABLES**

#### STATEMENT OF WORK

The Contractor will guide and facilitate ITCA stakeholders through the process of developing psychometrics for a new supplemental component of credentialing programs that will measure drinking water and wastewater system/facility operators' knowledge and understanding of applicable federal baseline regulations. The objective of this work is to create federal baseline regulatory exam modules that are scientifically-based, legally-defensible, and <a href="supplemental">supplemental</a> to existing 'operations and maintenance' (O&M) –based standardized operator certification exams. The objective of the federal baseline regulatory exam modules is to <a href="augment existing operator certification exams">augment existing operator certification exams</a> by assessing candidates' knowledge, skills, and abilities to operate and maintain water or wastewater systems in a manner that is in compliance with federal baseline regulations.

As shown below in Table 1, there are five (5) types of water/wastewater operator credentials — Water Treatment (WT), Very Small Water System (VSWS), Water Distribution (WD), Wastewater Collection (WWC), and Wastewater Treatment (WWT). The five types of operator credentials can be grouped into three (3) operator credentialing "Programs" — Water Treatment, Water Distribution, and Wastewater. With the exception of the Very Small Water System certification, each certification type has up to four (4) levels based on system/facility classification. The applicability of specific federal baseline regulations to water or wastewater facilities/systems is dependent up on individual circumstances and might not directly correspond to the facility/system level or to existing O&M operator credential levels. Therefore, the total number of federal baseline regulatory exam modules for a particular operator credentialing program will be a key output product from conducting job analyses under this scope of work.

<u>Table 1</u> – Operator Credentialing Programs and Federal Baseline Regulatory Exam Modules

Operator Credentialing Programs	Types of Operator Credentials	O&M-based Operator Credential Level	Federal Baseline Regulatory Exam Modules
		Level 1	Number of Federal
1		Level 2	Baseline Regulatory
Water	Water Treatment Facility Operator	Level 3	Exam Modules
Treatment		Level 3	depends on outcomes
		Level 4	from Job Analysis
	Very Small Water System Operator		Number of Federal
2	Water Distribution System Operator	Level 1	Baseline Regulatory
Water		Level 2	Exam Modules
Distribution		Level 3	depends on outcomes
		Level 4	from Job Analysis
	Wastewater Collection System Operator	Level 1	
		Level 2	
		Level 3	Number of Federal
3		Level 4	Baseline Regulatory
Wastewater	Wastewater Treatment Facility Operator	Level 1	Exam Modules
		Level 2	depends on outcomes from Job Analysis
		Level 3	Tiom Jou Finalysis
		Level 4	

Under this scope of work, the Contractor's psychometrician(s) will guide and facilitate ITCA stakeholders through the process of developing federal baseline regulatory exam modules for each of the three (3) operator credentialing programs listed above in Table 1. The Contractor's psychometrician(s) and ITCA will work together to determine the specific steps and milestones for each of the three (3) programs. However, at a minimum, the three (3) operator credentialing programs will each undergo the same seven (7) primary steps for exam module development.

- 1) Job/Task Analysis & Validation Studies
- 2) Item Writing Workshop
- 3) Item Review Workshop
- 4) Form Development
- 5) Standards Setting
- 6) Item Analysis
- 7) Item Bank Setup and Transfer

The federal baseline regulatory exam module development process will involve stakeholder representation comprised of volunteer subject-matter experts from the three categories listed below. Many of the primary steps described above will require face-to-face workgroup meetings of volunteer subject-matter expert representatives from these three categories. These workgroup meetings will be held at various hosting locations throughout the continental United States. The Contractor will work closely with ITCA in determining stakeholder representation that is appropriate for the each specific primary step.

- Operators and water utility personnel from tribes and partnering jurisdictions
- Regulations experts from federal and state agencies, including the U.S. Environmental Protection Agency, the Indian Health Service, and the Arizona Department of Environmental Quality
- Partnering subject-matter experts such as technical assistance providers and industry organizations

The development of federal baseline regulatory exam modules for the three (3) operator credentialing programs will begin in July 2018, and will be completed before March 2020. This work will begin with the concurrent development of job/task analyses for each of the three (3) operator credentialing programs. Subsequently, the exam modules for the three operator credentialing programs will be completed in a staggered fashion (see proposed timeline in **Figure 2** on page 24).

#### **DELIVERABLE INFORMATION**

Brief descriptions of the goods, services and/or other required reports are defined below. The Apparently Successful Bidder will conduct the project under ITCA's leadership. Because the Apparently Successful Bidder chosen through this solicitation (*i.e.*, the Contractor) will be controlling the manner and means of conducting the work, the descriptions are not intended to completely describe all of the work that the Bidder would need to perform to complete the deliverables.

# Deliverable No. 1: WATER TREATMENT Operator Credentialing Program – Federal Baseline Regulatory Exam Modules

The Contractor's psychometrician(s) will guide and facilitate ITCA stakeholders through the process of developing scientifically-based, legally-defensible exam modules that will assess a candidate's knowledge and understanding of federal baseline regulations that pertain to the operation and maintenance of water treatment facilities. The total number of federal baseline regulatory exam modules for the water treatment

operator credentialing program will be determined psychometrically through the job/task analysis process. A written Job/Task Analysis Report for the Water Treatment Operator Credentialing Program shall be produced by the Contractor. A written Need-to-Know Criteria document for the Water Treatment Operator Federal Baseline Regulatory Exam Modules shall be created by the Contractor. The final deliverable shall be an initial item bank of federal baseline regulatory exam modules for the water treatment operator credentialing program. The item bank will meet ITCA specifications and, upon written direction by ITCA, shall be transferred to an ITCA-specified third party for uploading and administration.

# Deliverable No. 2: WATER DISTRIBUTION Operator Credentialing Program – Federal Baseline Regulatory Exam Modules

The Contractor's psychometrician(s) will guide and facilitate ITCA stakeholders through the process of developing scientifically-based, legally-defensible exam modules that will assess a candidate's knowledge and understanding of federal baseline regulations that pertain to the operation and maintenance of water distribution systems. A written Job/Task Analysis Report for the Water Distribution Operator Credentialing Program shall be produced by the Contractor. A written Need-to-Know Criteria document for the Water Distribution Operator Federal Baseline Regulatory Exam Modules shall be created by the Contractor. The total number of federal baseline regulatory exam modules for the water distribution operator credentialing program will be determined psychometrically through the job/task analysis process. The final deliverable shall be an initial item bank of federal baseline regulatory exam modules for the water distribution operator credentialing program. The item bank will meet ITCA specifications and, upon written direction by ITCA, shall be transferred to an ITCA-specified third party for uploading and administration.

# Deliverable No. 3: Wastewater Operator Credentialing Program – Federal Baseline Regulatory Exam Modules

The Contractor's psychometrician(s) will guide and facilitate ITCA stakeholders through the process of developing scientifically-based, legally-defensible exam modules that will assess a candidate's knowledge and understanding of federal baseline regulations that pertain to the operation and maintenance of wastewater collection systems and wastewater treatment facilities. A written Job/Task Analysis Report for the Wastewater Operator Credentialing Program shall be produced by the Contractor. A written Need-to-Know Criteria document for the Wastewater Operator Federal Baseline Regulatory Exam Modules shall be created by the Contractor. The total number of federal baseline regulatory exam modules for the wastewater operator credentialing program will be determined psychometrically through the job/task analysis process. The final deliverable shall be an initial item bank of federal baseline regulatory exam modules for the wastewater operator credentialing program. The item bank will meet ITCA specifications and, upon written direction by ITCA, shall be transferred to an ITCA-specified third party for uploading and administration.

Figure 2 – Proposed Timeline for the Development of Federal Baseline Regulatory Exam Modules

	2018 2019				2020		
	Jul.	Oct.	Jan.	Apr.	Jul.	Oct.	Jan.
	Aug.	Nov.	Feb.	May.	Aug.	Nov.	Feb.
	Sep.	Dec.	Mar.	Jun.	Sept.	Dec.	Mar.
Water Treatment Program							
1. Job/Task Analysis & Validation	X						
2. Item Writing Workshop	X						
3. Item Review Workshop	X						
4. Form Development		X					
5. Standards Setting		X					
6. Item Analysis		X					
7. Item Bank Setup & Transfer			X				
Water Distribution Program							
1. Job/Task Analysis & Validation	X						
2. Item Writing Workshop			X				
3. Item Review Workshop			X				
4. Form Development				X			
5. Standards Setting				X			
6. Item Analysis				X			
7. Item Bank Setup & Transfer					X		
Wastewater Program							
1. Job/Task Analysis & Validation	X						
2. Item Writing Workshop					X		
3. Item Review Workshop					X		
4. Form Development						X	
5. Standards Setting						X	
6. Item Analysis						X	
7. Item Bank Setup & Transfer							X

## EXHIBIT C – STATEMENT OF QUALIFICATIONS & EXPERIENCE SPECIFICATIONS

(400 possible points)

As a required component of a proposal submitted in response to this RFP, the Bidder's must include a written Statement of Qualifications & Experience that conforms to the specifications set forth below. The written Statement of Qualifications & Experience must describe the breadth and depth of the Bidder's qualifications and experience in performing all of the following.

- Development of scientifically-based, legally-defensible credentialing (licensure/certification) programs and examinations
- Credentialing Exam Development and Administration, Credentialing Program Development and Marketing
- Job/task analysis, item writing process, passing score studies and standard setting
- Data analysis, reliability and validity studies
- Facilitation and training of/for subject-matter experts and officials from credentialing bodies

## 1. Qualifications of Contractor (150 total points possible)

- a. Provide a written narrative description of the qualifications of the Bidder's designated psychometrician(s) and other staff that would be implementing the scope of work. Please demonstrate the Bidder's ability to complete the work. This section should describe how the Bidder meets the mandatory and desired qualification requirements listed on page 1. One or more people must be identified as the psychometrician(s) that will be working on this project. If more than one staff person is involved, provide a staffing and organizational plan to carry out the proposed work. The written narrative description of qualifications shall be no more than two (2) pages in length and must have a title/header labeled as "1) Qualifications of Contractor." (75 points possible)
- b. Attach a Résumé(s) of the designated psychometrician(s) and any other staff who will be working on this project, showing years of experience, applicable trainings, degrees, certifications, and licensures related to psychometrics and credentialing. There is no page limitation for the psychometrician Résumé(s) and supporting documentation. (75 points possible)

# 2. Experience with Psychometrics and Development of Credentialing Programs, Exams, and other Assessments (150 points)

Provide a written narrative description of the Bidder's experience with psychometrics. The written narrative shall describe previous experiences in helping clients develop credentialing programs, exams, and other assessments. This narrative must provide sufficient detail describing experience with guiding and facilitating groups of people through the processes of: job/task analyses, test question writing, establishing need-to-know criteria, test question review, exam form development, passing score studies, as well as development and management of test question databases. This written narrative must have a title/header labeled as "2) Experience with Psychometrics and Development of Credentialing Programs, Exams, and Other Assessments." There is no page limitation for this written narrative. (150 points possible)

## 3. Experience Related to this Project (100 total points possible)

a. Provide a written narrative description of the Bidder's experience working with the drinking water / wastewater utilities industry and/or with other environmental fields. If the Bidder has such experience, this narrative must address any conflicts of interest (potential or perceived) in possibly working on this scope of work. This written narrative must have a title/header labeled as "3a)

Experience Working with the Water Industry or an Environmental Field." There is no page limitation for this written narrative. (50 points possible)

b. Provide a written narrative description of the Bidder's involvement with other <u>tribally-led</u> psychometrics or credentialing program development projects. Provide specific examples and name the specific tribes, tribal communities, or tribal organizations with which the Bidder has worked. List up to four (4) reference contacts for the work examples and give permission for ITCA to contact these references. References must not be from a person, organization, or entity with any special interest, financial or otherwise, in the Bidder. This written narrative must have a title/header labeled as "3b) Experience Working in Indian Country." There is no page limitation for this written narrative. (50 points possible)

#### EXHIBIT D – TECHNICAL PROPOSAL SPECIFICATIONS

(400 possible points)

As a required component of a proposal submitted in response to this RFP, the Bidder must include a written Technical Proposal that conforms to the specifications set forth below. The written Technical Proposal must sufficiently describe the manner by which the Contractor and Contractor's psychometrician(s) will guide and facilitate ITCA stakeholders through the process of developing federal baseline regulatory exam modules for three operator credentialing programs—Water Treatment, Water Distribution, and Wastewater.

#### 1. Job/Task Analysis (200 points possible)

Provided written narrative description of the process and technical methodologies that will be used to complete the tasks listed below. The narrative description must provide specific details including: the number of recommended meetings/events, format of meetings/events, and any recommended strategies concerning stakeholder representation. This written narrative must have the title/header labeled as "Technical Proposal – 1) Job/Task Analysis." There is no page limitation for this written narrative. (200 points possible)

- a) Conduct the job/task analysis for each of the three operator credentialing programs
- b) Validate the job/task analysis for each of the three operator credentialing programs
- c) Create the Exam Blueprint / Need-to-Know documentation for each of the three operator credentialing programs

## 2. Number of Exam Modules Needed (50 points possible)

Provide written narrative description of the possible strategies, processes, and technical methodologies for use during the guidance and facilitation of the ITCA stakeholders in determining the number of exam modules that need to be developed in the three operator credentialing programs. For this narrative, Bidders must keep in mind the relationships (or lack thereof) between facility classification, operator credential level, and applicable federal baseline regulations. The narrative shall include description of the methodology for validating the determined number of exam modules that will be needed for each credentialing program. This written narrative must have the title/header labeled as "Technical Proposal – 2) Number of Exam Modules Needed." There is no page limitation for this written narrative. (50 points possible)

#### 3. Exams Development & Item Bank (150 points possible)

Provide written narrative description of the strategies and technical methodologies that will be used for the rest of the process (post job/task analysis) in developing the federal baseline regulatory exam modules. This narrative must describe each of the remaining steps, including but not limited to: item writing, item review, form development, standards setting, item analysis, and item bank setup and transfer. The narrative description must provide specific details including: the number of recommended meetings/events, format of meetings/events, and any recommended strategies concerning stakeholder representation. This written narrative must have the title/header labeled as "Technical Proposal – 3) Exam Development & Item Bank." There is no page limitation for this written narrative. (150 points possible)

#### **EXHIBIT D - COST PROPOSAL SPECIFICATIONS**

(200 possible points)

Cost will be a factor in the selection of the Apparently Successful Bidder. As a required component of a proposal submitted in response to this RFP, the Bidder must include a Cost Proposal that consists of a **Cost Proposal Bid Sheet** and a **Cost Proposal Worksheet.** The cost proposal must include any and all costs the Contractor wishes to have included in the contractual arrangement with ITCA. The bidder should take travel expenses, labor, per diem, overhead, and any other costs related to this service into account in determining the deliverable costs.

Please note: ITCA will cover the following logistical aspects of implementing tasks of this scope of work: announcement/messaging, registration, meeting space, technical reference books, photocopying of meeting handouts, meeting consumable supplies (e.g., paper, pens, highlighters, calculators, and associated shipping), light refreshments for ITCA stakeholder meetings, and (when feasible) travel reimbursements for tribal operators/utility personnel.

ITCA anticipates the use of a single Master Agreement, under which individual Work Orders would be established for specific tasks of the overall project's scope of work. The terms of any contract resulting from this RFP will be based on the achievement and approval of deliverables. ITCA will provide a payment following receipt of invoices evidencing completion of tasks and deliverables as set forth in individual Work Orders.

## **Cost Proposal Bid Sheet**

	Cost by Program	
1	Baseline Federal Regulatory Exam Modules for WATER TREATMENT  Operator Credential Program. Includes: job/task analysis workshops, determination of number of exam modules, Need-to-Know documentation, and validation studies; item writing and review workshops; form development; standards setting and workshops; item analysis; and item bank. For cost estimate purposes, assume a total of four (4) exam modules for this program.	Tiogram
2	Baseline Federal Regulatory Exam Modules for WATER DISTRIBUTION  Operator Credential Program. Includes: job/task analysis workshops, determination of number of exam modules, Need-to-Know documentation, and validation studies; item writing and review workshops; form development; standards setting and workshops; item analysis; and item bank. For cost estimate purposes, assume a total of five (5) exam modules for this program.	
3	Baseline Federal Regulatory Exam Modules for WASTEWATER Operator Credential Program. Includes: job/task analysis workshops, determination of number of exam modules, Need-to-Know documentation, and validation studies; item writing and review workshops; form development; standards setting and workshops; item analysis; and item bank. For cost estimate purposes, assume a total of four (4) exam modules for this program.	
	Bid Total Cost	

## **Cost Proposal Worksheet**

	ITCA Stakeholder Meetings*		Contractor Estimated	Assumed Maximum	Estimated
	Number of Meetings	Duration of Meetings	Travel Cost**	Number of Exam Modules	Consultant Cost Fee
Water Treatment Program					
1. Job/Task Analysis & Validation					
2. Item Writing Workshop					
3. Item Review Workshop					
4. Form Development					
5. Standards Setting				4	
6. Item Analysis					
7. Item Bank Setup & Transfer					
Water Distribution Program					
1. Job/Task Analysis & Validation					
2. Item Writing Workshop					
3. Item Review Workshop					
4. Form Development					
5. Standards Setting				5	
6. Item Analysis					
7. Item Bank Setup & Transfer					
Wastewater Program		•	•	•	
1. Job/Task Analysis & Validation					
2. Item Writing Workshop				1	
3. Item Review Workshop					
4. Form Development				4	
5. Standards Setting					
6. Item Analysis					
7. Item Bank Setup & Transfer					

<sup>\*</sup> ITCA stakeholder meetings will be at hosting venues locations throughout the United States.

<sup>\*\*</sup> Contractor will be required to follow federal travel per diem rates for the specific dates and locations of travel.

## **EXHIBIT E – REQUIRED FEDERAL PROVISIONS**

Contractors entering into agreement with the Inter Tribal Council of Arizona, Inc. to perform work funded in full or in part by the United States Federal Government, are required to agree to several applicable required assurances that ITCA must include in the contract. A non-exclusive list of federal regulations is provided below.

CONTRACT PROVISIONS FOR NON-FEDERAL ENTITY CONTRACTS UNDER FEDERAL AWARDS (from Appendix II to 2 CFR Part 200)

In addition to other provisions required by the Federal agency or non-Federal entity, all contracts made by the non-Federal entity under the Federal award must contain provisions covering the following, as applicable.

- (A) Contracts for more than the simplified acquisition threshold currently set at \$150,000, which is the inflation adjusted amount determined by the Civilian Agency Acquisition Council and the Defense Acquisition Regulations Council (Councils) as authorized by 41 U.S.C. 1908, must address administrative, contractual, or legal remedies in instances where contractors violate or breach contract terms, and provide for such sanctions and penalties as appropriate.
- (B) All contracts in excess of \$10,000 must address termination for cause and for convenience by the non-Federal entity including the manner by which it will be effected and the basis for settlement.
- (C) Equal Employment Opportunity. Except as otherwise provided under 41 CFR Part 60, all contracts that meet the definition of "federally assisted construction contract" in 41 CFR Part 60-1.3 must include the equal opportunity clause provided under 41 CFR 60-1.4(b), in accordance with Executive Order 11246, "Equal Employment Opportunity" (30 FR 12319, 12935, 3 CFR Part, 1964-1965 Comp., p. 339), as amended by Executive Order 11375, "Amending Executive Order 11246 Relating to Equal Employment Opportunity," and implementing regulations at 41 CFR part 60, "Office of Federal Contract Compliance Programs, Equal Employment Opportunity, Department of Labor."
- (D) Davis-Bacon Act, as amended (40 U.S.C. 3141-3148). When required by Federal program legislation, all prime construction contracts in excess of \$2,000 awarded by non-Federal entities must include a provision for compliance with the Davis-Bacon Act (40 U.S.C. 3141-3144, and 3146-3148) as supplemented by Department of Labor regulations (29 CFR Part 5, "Labor Standards Provisions Applicable to Contracts Covering Federally Financed and Assisted Construction"). In accordance with the statute, contractors must be required to pay wages to laborers and mechanics at a rate not less than the prevailing wages specified in a wage determination made by the Secretary of Labor. In addition, contractors must be required to pay wages not less than once a week. The non-Federal entity must place a copy of the current prevailing wage determination issued by the Department of Labor in each solicitation. The decision to award a contract or subcontract must be conditioned upon the acceptance of the wage determination. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency. The contracts must also include a provision for compliance with the Copeland "Anti-Kickback" Act (40 U.S.C. 3145), as supplemented by Department of Labor regulations (29 CFR Part 3, "Contractors and Subcontractors on Public Building or Public Work Financed in Whole or in Part by Loans or Grants from the United States"). The Act provides that each contractor or sub-recipient must be prohibited from inducing, by any means, any person employed in the construction, completion, or repair of public work, to give up any part of the compensation to which he or she is otherwise entitled. The non-Federal entity must report all suspected or reported violations to the Federal awarding agency.

- (E) Contract Work Hours and Safety Standards Act (40 U.S.C. 3701-3708). Where applicable, all contracts awarded by the non-Federal entity in excess of \$100,000 that involve the employment of mechanics or laborers must include a provision for compliance with 40 U.S.C. 3702 and 3704, as supplemented by Department of Labor regulations (29 CFR Part 5). Under 40 U.S.C. 3702 of the Act, each contractor must be required to compute the wages of every mechanic and laborer on the basis of a standard work week of 40 hours. Work in excess of the standard work week is permissible provided that the worker is compensated at a rate of not less than one and a half times the basic rate of pay for all hours worked in excess of 40 hours in the work week. The requirements of 40 U.S.C. 3704 are applicable to construction work and provide that no laborer or mechanic must be required to work in surroundings or under working conditions which are unsanitary, hazardous or dangerous. These requirements do not apply to the purchases of supplies or materials or articles ordinarily available on the open market, or contracts for transportation or transmission of intelligence.
- (F) Rights to Inventions Made Under a Contract or Agreement. If the Federal award meets the definition of "funding agreement" under 37 CFR §401.2 (a) and the recipient or sub-recipient wishes to enter into a contract with a small business firm or nonprofit organization regarding the substitution of parties, assignment or performance of experimental, developmental, or research work under that "funding agreement," the recipient or sub-recipient must comply with the requirements of 37 CFR Part 401, "Rights to Inventions Made by Nonprofit Organizations and Small Business Firms Under Government Grants, Contracts and Cooperative Agreements," and any implementing regulations issued by the awarding agency.
- (G) Clean Air Act (42 U.S.C. 7401-7671q.) and the Federal Water Pollution Control Act (33 U.S.C. 1251-1387), as amended—Contracts and sub-grants of amounts in excess of \$150,000 must contain a provision that requires the non-Federal award to agree to comply with all applicable standards, orders or regulations issued pursuant to the Clean Air Act (42 U.S.C. 7401-7671q) and the Federal Water Pollution Control Act as amended (33 U.S.C. 1251-1387). Violations must be reported to the Federal awarding agency and the Regional Office of the Environmental Protection Agency (EPA).
- (H) Debarment and Suspension (Executive Orders 12549 and 12689)—A contract award (see 2 CFR 180.220) must not be made to parties listed on the government-wide exclusions in the System for Award Management (SAM), in accordance with the OMB guidelines at 2 CFR 180 that implement Executive Orders 12549 (3 CFR part 1986 Comp., p. 189) and 12689 (3 CFR part 1989 Comp., p. 235), "Debarment and Suspension." SAM Exclusions contains the names of parties debarred, suspended, or otherwise excluded by agencies, as well as parties declared ineligible under statutory or regulatory authority other than Executive Order 12549.
- (I) Byrd Anti-Lobbying Amendment (31 U.S.C. 1352)—Contractors that apply or bid for an award exceeding \$100,000 must file the required certification. Each tier certifies to the tier above that it will not and has not used Federal appropriated funds to pay any person or organization for influencing or attempting to influence an officer or employee of any agency, a member of Congress, officer or employee of Congress, or an employee of a member of Congress in connection with obtaining any Federal contract, grant or any other award covered by 31 U.S.C. 1352. Each tier must also disclose any lobbying with non-Federal funds that takes place in connection with obtaining any Federal award. Such disclosures are forwarded from tier to tier up to the non-Federal award.
  - (J) See §200.322 Procurement of recovered materials.